

DEPARTMENT OF PLANNING AND ZONING

DATE: February 6, 2023

TO: Beauregard Design Advisory Committee (BDAC)

FROM: Planning Staff

SUBJECT: DSUP #2022-10017 The Rutherford

SUMMARY OF PROPOSAL

The applicant, Mark Center Residential, LLC, submitted plans (DSUP#2022-10017) for The Rutherford, formerly known as the Hilton Multifamily project, located at 5000 Seminary Road behind the existing Hilton Hotel. Staff finds the proposal for a 367-unit multifamily building is generally in conformance with the Beauregard Small Area Plan, with some reasonable modification requests, as outlined below.

In addition to the Development Special Use Permit, the project requests include Special Use Permits (SUP) (SUP#2022-00097) for a parking reduction, a penthouse to exceed 15' in height limit, a Coordinated Sign Plan, and a Transportation Management Plan.

As the Mark Center neighborhood is largely constructed, BDAC review will be per Condition 15 of the amended CDD#2021-00001:

The portion of the Beauregard Design Guidelines pertaining to building design shall apply to new buildings, additions and significant renovations in CDD#4 for which a Development Special Use Permit (DSUP) is filed. The Beauregard Design Advisory Committee (BDAC) shall review the building design at such time that a preliminary DSUP is filed with the City. (P&Z)

The applicant presented the project to BDAC on September 26, 2022, October 24, 2022, and December 5, 2022. Since the conceptual submission, the applicant has continued to finalize the vision for the architecture, site plan, and landscaping.

SUMMARY OF DISCUSSIONS

At the September 26, 2022 and October 24, 2022 meetings, staff and members of BDAC were supportive overall of the proposal direction, and requested further refinement to the design along the following themes:

 Create two primary buildings, each with its own distinct architectural character with a link that is clearly subsidiary to the two primary forms, including changes in height and building materials

- Refine the design of the entrance and drive court to appear more as a welcoming formal entrance, and less like a utilitarian parking area
- Additional articulation and detail to the building frontage along Mark Center Avenue, adjacent to the new bus bays

Most of the above concerns were addressed at the December 5, 2022 meeting. Before returning for a vote in 2023, BDAC asked the applicant to improve the garage screening, revise the color palette to increase differentiation, and continue to refine the links between the two buildings. Staff has reviewed the presentation materials for the February 6, 2023 meeting and believes the modifications sufficiently address concerns by staff and the Committee.

Staff is supportive of the project and the requested SUPs, and find it meets the Beauregard Urban Design Standards and Guidelines, or has provided a reasonable explanation where a modification has been requested, as noted below. Some highlights include:

- Underground parking- The substantial change in grade made it difficult to have all levels of parking fully underground. The applicant has substantially met this requirement with a bottom floor completely underground, one floor of parking below average finished grade and one floor of parking above average finished grade. The above-ground parking is fully screened along the public rights-of-way and includes decorative screening where exterior venting is needed.
- Urban and Building Design- The applicant has broken up the mass and height of the building by incorporating a variety of design elements that make the building appear as two buildings linked together by hyphens.
- CDD#4- The project is consistent with the amendments approved to CDD#4 (CDD#2021-00001) in October 2021 to allow for multifamily residential use on the property.
- Streets- The applicant is not proposing any new public streets with this application. Staff will continue to work with the applicant as the designs are refined for new bus bays along Mark Center Avenue, as part of the West End Transitway.
- Consideration of Transit and Street Design- While Mark Center Avenue seemed like the natural location for the building entrance, topography and the new transit improvements along the avenue made an entrance there infeasible. The proposed entrance at Mark Center Drive allows both for better function of transit in this area and for a high-quality building design that reads as two buildings.

Design Standard and Guideline Variations

BDAC's review of the Beauregard Urban Design Standards and Guidelines ensure new development is of high-quality design, however, deviations may be reasonable for each specific project. Staff has worked with the applicant and finds that the proposed plans and the variations to the guidelines and standards are justified, and that the proposal meets city objectives and policies expressed through these documents.

• Staff supports the applicant's request to not meet guideline 3.d.ii(1) recommending community function space at the site, given site grade and the new bus bays on the Mark Center Ave frontage.

- The substantial change in grade throughout the site made it infeasible for the applicant to meet the design standard for the finished floor height of the ground floor residential space, per section 4.f.i(1).
- Staff supports the modifications the applicant has requested for signage height and illumination per sections 5.b.i(6)(c) because most of the signage faces commercial properties. Staff also supports the proposed monument signs per section 5.b.i.(9) as they are the best option for visibility at this location, given the multiple long frontages, while also consistent with other signage in this area.
- Staff supports the modification from the design standard per section 6.c.i to allow for a small surface parking lot as a short-term parking area for new residents, delivery drivers, and similar uses. The applicant has worked closely with staff and BDAC to design an inviting entrance and motor court.

NEXT STEPS

At the February 6, 2023, BDAC meeting, the applicant will present the requested modifications for consideration and requests a vote by BDAC. If the requested revisions are supported by BDAC, the applicant's proposal will continue to advance to Planning Commission and City Council for consideration at the May hearings.

For the reasons above and others discussed at prior meetings, staff recommends that the Beauregard Design Advisory Committee <u>recommend approval</u> of the proposal to Planning Commission and City Council.



5000 SEMINARY ROAD LOT 502 THE RUTHERFORD AT MARK CENTER MULTIFAMILY DEVELOPMENT

BDAC MEETING #4

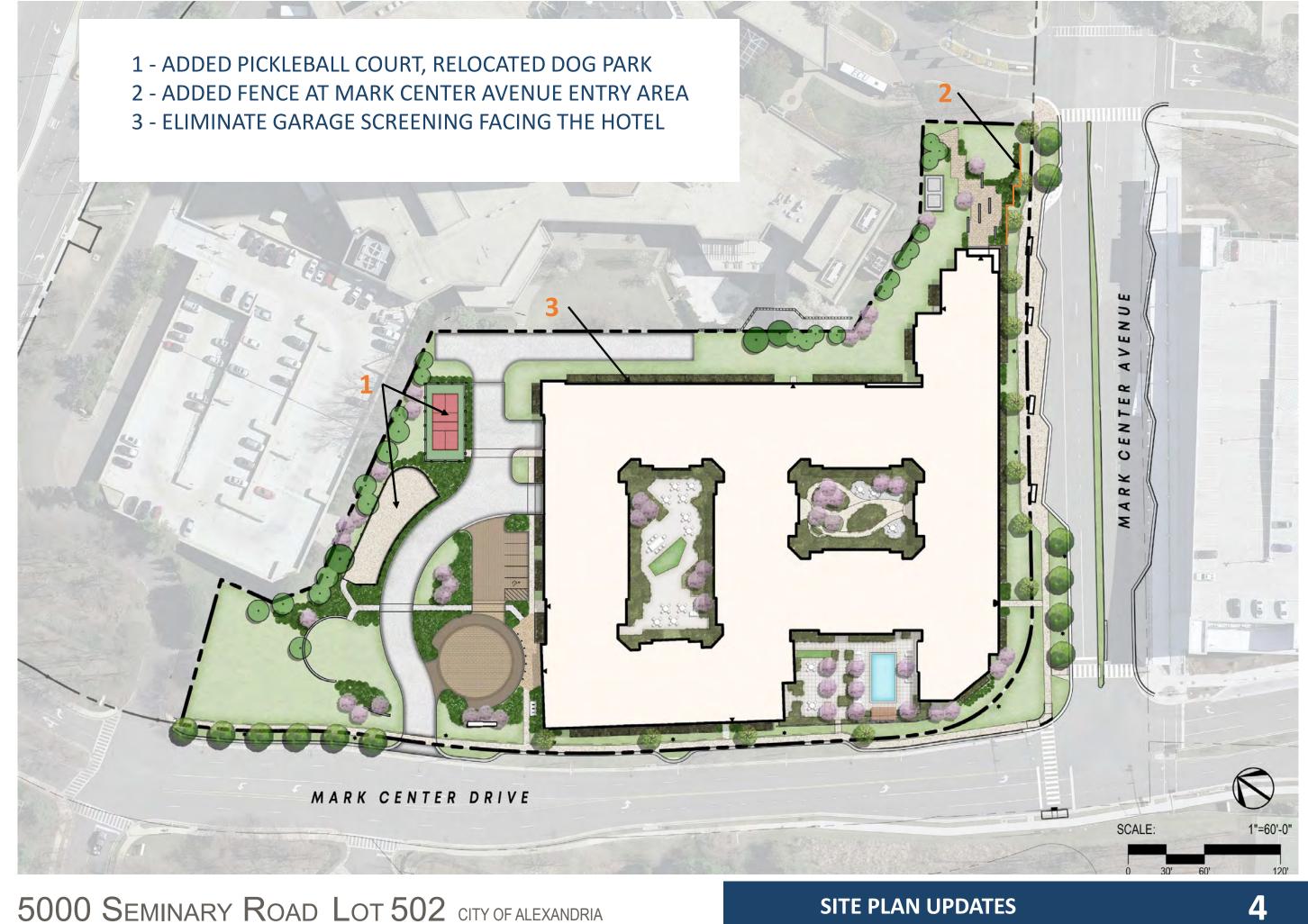
FOLLOW UP DETAILS

- **❖**USE OF OPEN SPACE
- **♦**SITE LIGHTING PLAN
- **❖** GARAGE OPENINGS
- **BUILDING COLOR REFINEMENTS**
- **SIGN ILLUMINATION**
- **❖** NIGHT RENDERINGS

BDAC #3 REVISED









1 - INTERIOR SITE VIEW









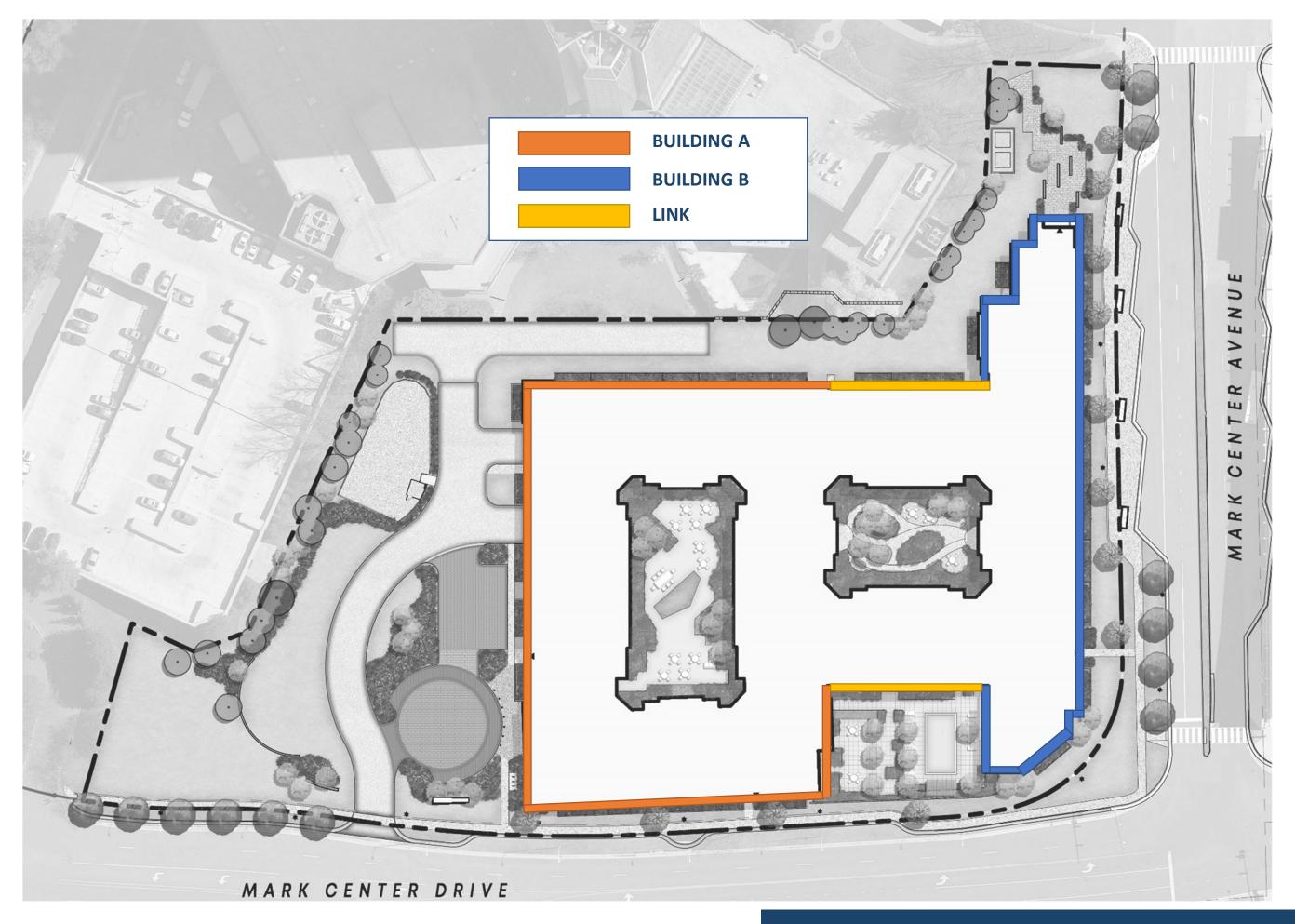
GARAGE METAL SCREEN - OPTION B



GARAGE METAL SCREEN – OPTION A



2 - VIEW FROM HOTEL 5000 SEMINARY ROAD LOT 502 CITY OF ALEXANDRIA



BUILDING A

BUILDING B





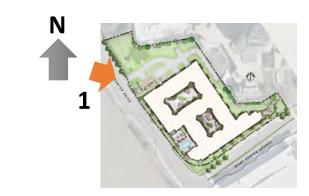




BUILDING A









1 - VIEW FROM MARK CENTER DRIVE TO ENTRANCE



2 - VIEW FROM MARK CENTER DRIVE



3 - VIEW MARK CENTER DRIVE AND MARK CENTER AVENUE

5000 SEMINARY ROAD LOT 502 CITY OF ALEXANDRIA



4 -VIEW FROM MARK CENTER AVENUE

BUILDING B







5 - VIEW FROM MARK CENTER AVENUE





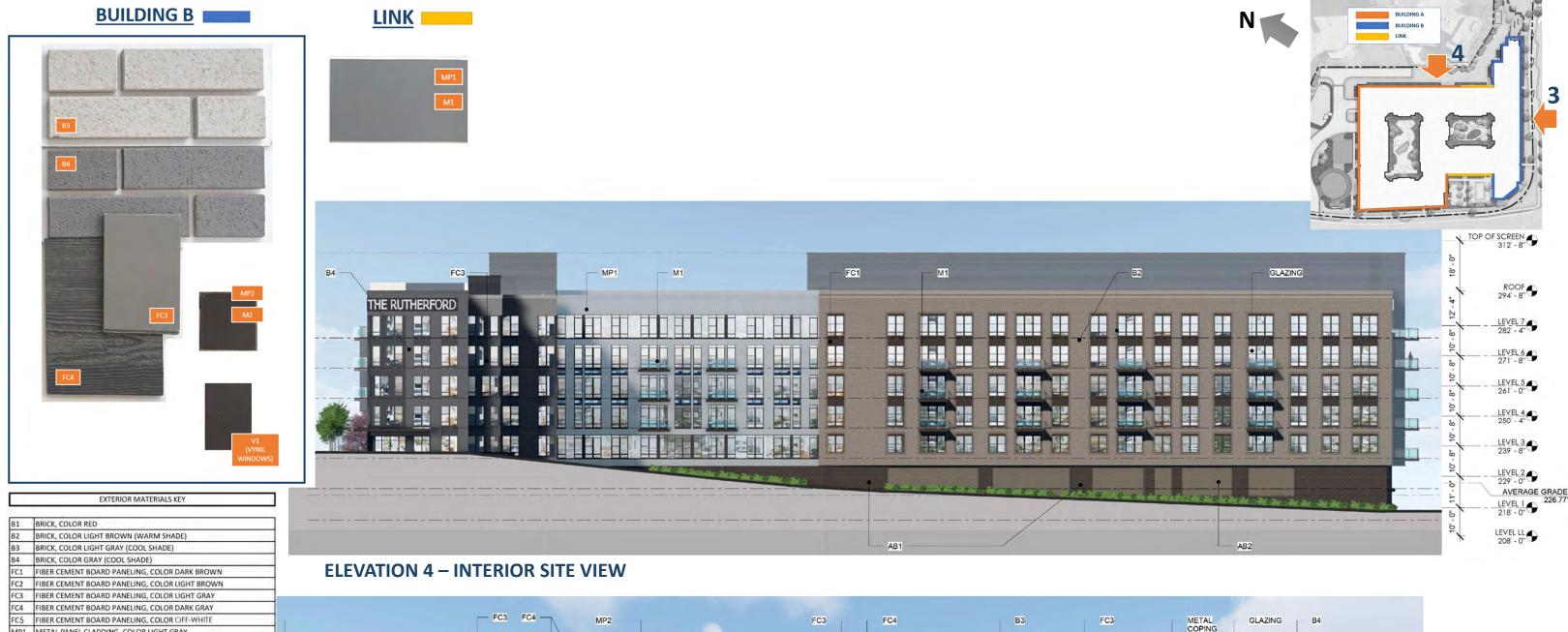


ELEVATION 1 – INTERIOR SITE VIEW

LINK ____



ELEVATION 2 – MARK CENTER DRIVE



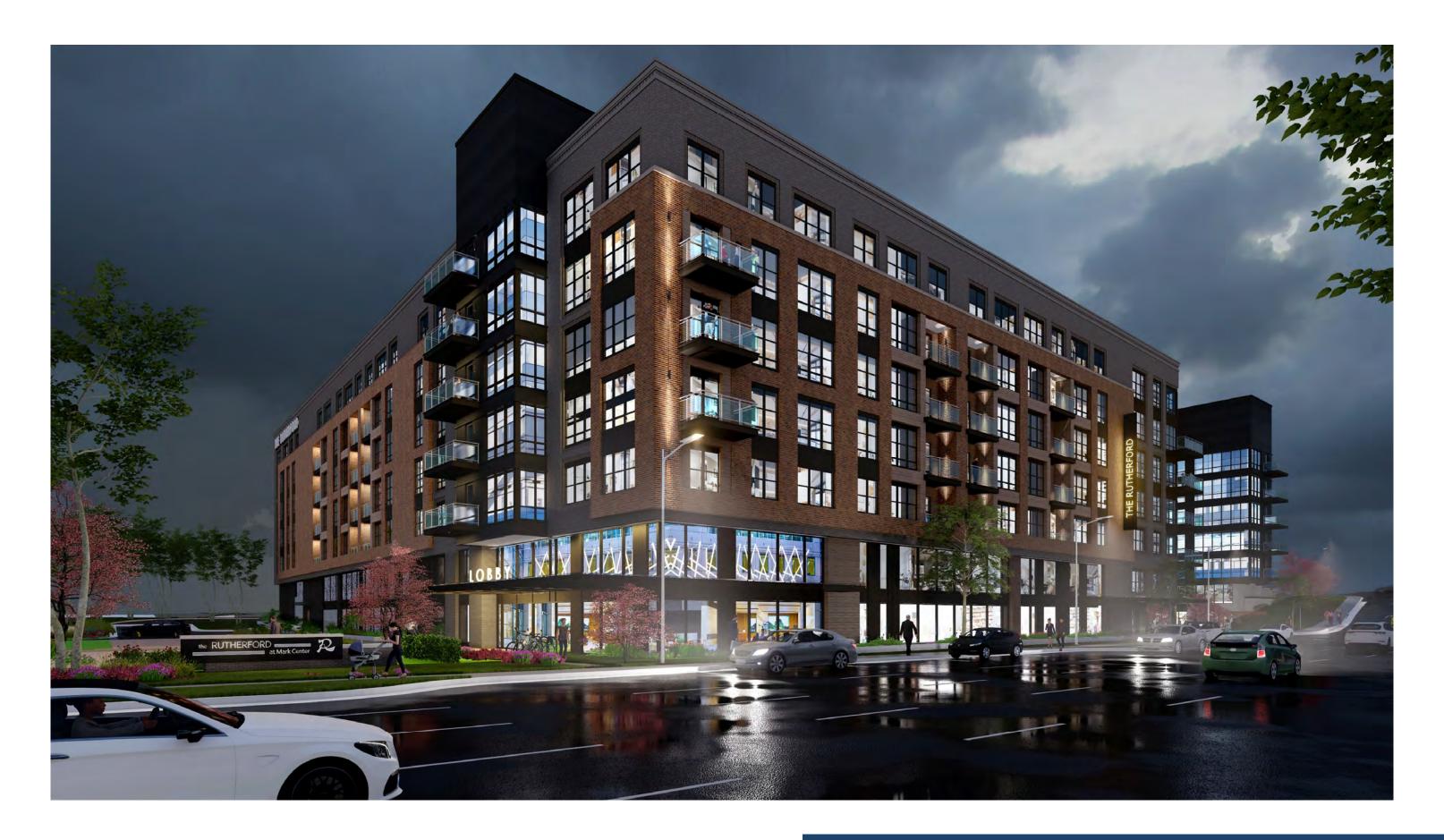


ELEVATION 3 – MARK CENTER AVENUE

ARCHITECTURAL METAL RAILING, COLOR LIGHT GRAY PREFAB METAL CANOPY, COLOR BRONZE VINYL WINDOWS, COLOR BRONZE/LIGHT BROWN

AVERAGE GRADE 226.77'

FC4 ---







QUESTIONS?



Agenda

01. Project Overview

- Why plan?
- Area and Context
- Process

02. Phase 1 Summary

- Outreach
- What We've Heard
- Comments from the last BDAC meeting
- 03. Discussion







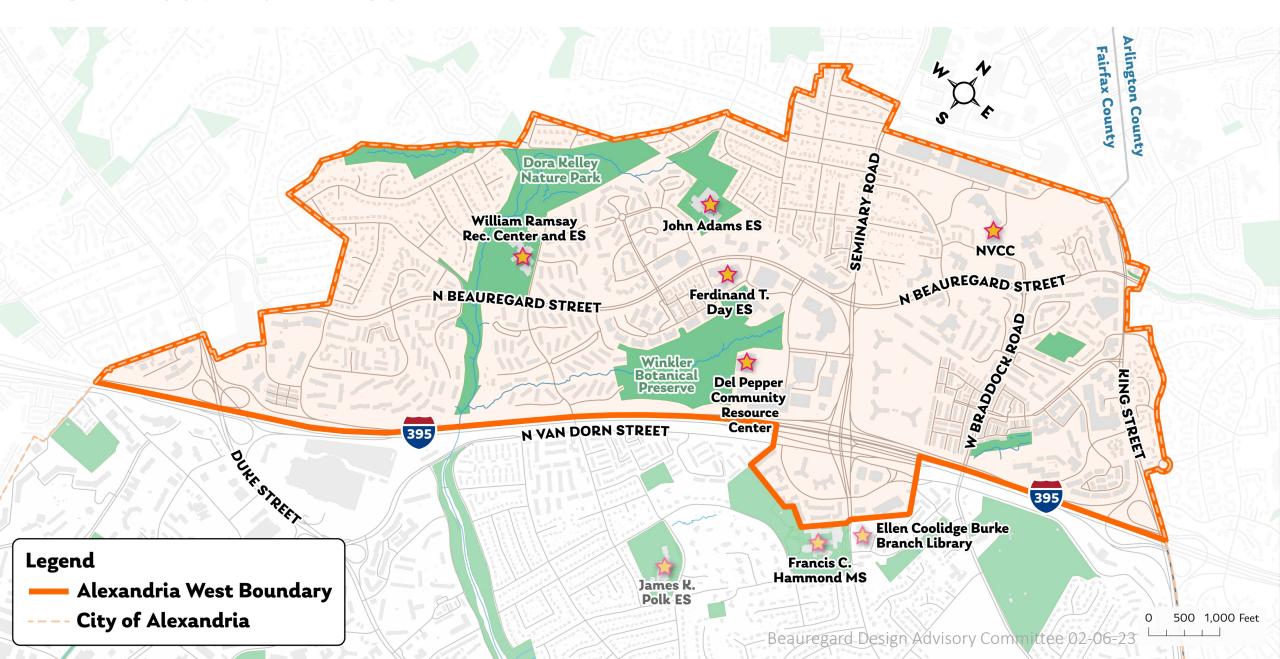




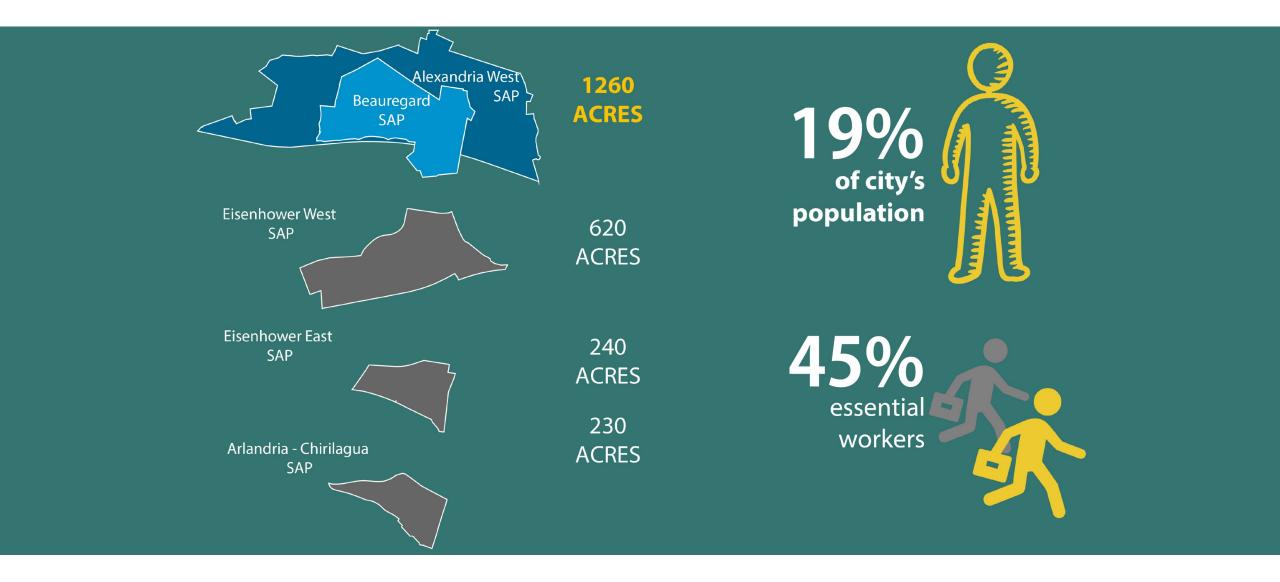


- Update 1992 Alexandria West and 2012 Beauregard Small Area Plans
- Plan for the changing future together
- Understand the needs of diverse residents
- Address housing affordability proactively
- Plan for local and regional market pressures
- Implement new city policies

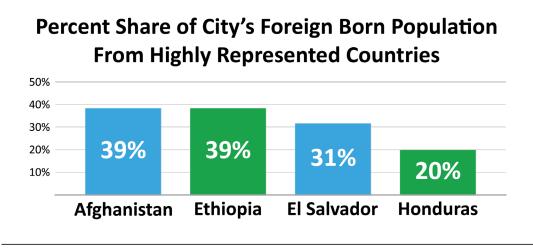
Alex West Plan Area

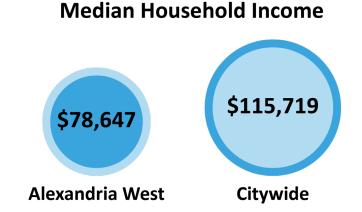


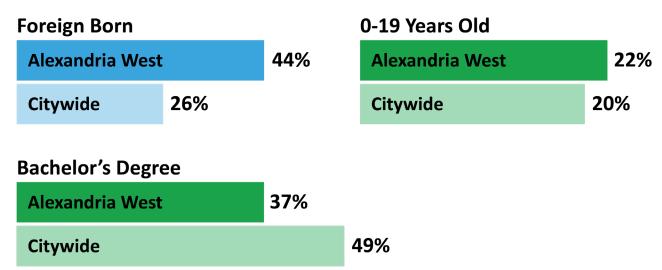
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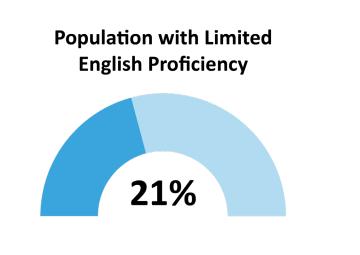


Demographic Context









Data Source: 2020 American Community Survey 5-year Estimates

Housing Context



Almost all renter households with incomes less than \$50,000 are housing cost burdened.



Majority of homeowner households with incomes less than \$75,000 are housing cost burdened.

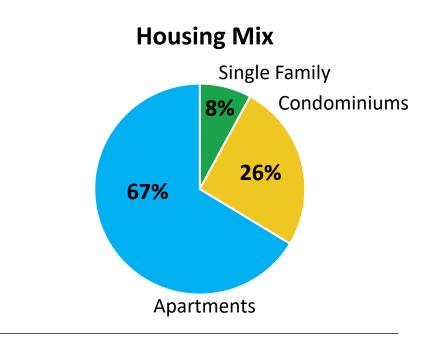
Housing cost burden is defined as spending more than 30% of household income on housing-related costs at the expense of other essential needs.



15-20% of all rental units are estimated currently to be market affordable.

Market affordable units are naturally affordable at up to 60% of the area median income (\$60k -\$85,000 for a household of 1-4). Minor increases in rents can make these units un-affordable.

Data Sources: 2020 American Community Survey 5-year Estimates, US Census Bureau. 2022 CoStar. 2022 Office of Housing, City of Alexandria



Average Rent (including utilities) for a 2-Bedroom Unit

~\$2,400+/month



Minimum Household Annual Income Needed to Afford a 2-Bedroom Unit

~\$96,000/year

Process (Working draft – subject to change)

Launch

PHASE I

November 2022 – February 2023

- Kick-off Community Meeting
- Engagement tour with key stakeholders
- Pop-up engagement events
- Community poll
- Online comment board
- February Video update

PHASE II

Frame

March 2023 – June 2023

- 2 Community
 Meetings
- Engagement tour key stakeholders
- Pop-up/office hours events
- Community poll
- ~Monthly Video Updates
- Online comment board
- PC & CC Update

PHASE III

Develop

July 2023 – September 2023

- · Community Meeting
- Series of community workshops and open houses
- Engagement tour key stakeholders
- ~Monthly Video Updates
- Online comment board
- PC & CC Update

PHASE IV

Refine

October 2023 – January 2024

- Community meeting(s)
- Engagement tour key stakeholders
- Meetings with City Boards & Commissions
- ~Monthly Video Updates
- Online comment board
- PC & CC Update

PHASE V

Finalize

February 2024 – June 2024

- Stakeholder engagement
- Draft Plan Public Comment Board
- Final Community Meeting
- Meetings with Boards & Commissions
- Video Updates
- PC & CC Update

Phase One Outreach Summary

Organizations we've met with/are meeting with:















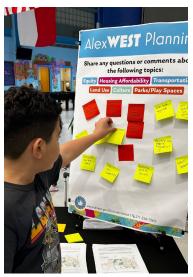






- 1. Act for Alexandria
- 2. African Communities Together
- 3. AHDC
- Alexandria Federation of Civic Associations
- 5. Alive!
- 6. ARHA
- 7. Arlington County Planning
- 8. BethelVA Episcopal Church
- 9. Cameron Station Civic Association
- 10. Church of the Resurrection
- 11. Concerned Citizens Network of Alexandria (CCNA)
- 12. Fairfax County Planning
- 13. Fairlington Civic Association
- 14. Fresh Start Refugee

- 15. Gables (Curve 6100)
- 16. Goodwin Living
- 17. Legal Aid Justice Center
- 18. Mark Center Offices
- 19. NoVA RAFT
- 20. NVCC
- 21. Seminary Hill Association
- 22. Seminary West Civic Association
- 23. Senior Services of Alexandria
- 24. Southern Towers United Association
- 25. St. James United Methodist Church
- 26. Tenants and Workers United
- 27. Unite Here
- 28. West End Business Association
- 29. West End Coalition
- 30. YIMBYs of Northern Virginia







Community Pop-Ups:

- Need for more gathering places/community rooms
- Need for more playspaces
- Rent increases and displacement
- Traffic and parking

Community Poll Responses:

970 polls completed (4 languages, mix of printed/online)

Themes:

- Housing affordability and fear of displacement
- Traffic, safety + mobility
- Community services and retail
- Public open space and connections
- Neighborhood safety and crime

Comments from the last BDAC Meeting

- Future of Beauregard Small Area Plan
- Role of BDAC in the Alexandria West planning process
- Future of BDAC
 - With new plan adoption
 - Will boundaries and purview change to include new Alexandria West plan

Comments, Questions + Discussion

100+ acres of parks

- **1 47 acres**Dora Kelley Nature Park
- **2 44 acres** Winkler Preserve
- 3 9 acres Rynex Natural Area
- 4 8 acres
 Holmes Run Scenic Easement
- 5 8 acres Chambliss Park
- 6 3 acres James Mulligan Park
- 7 3 acres Stonegate Scenic Easement



37% tree canopy vs. 31% citywide







TWO MAJOR CITY
HEALTH AND
SOCIAL SERVICES HUBS



THREE MILLION SF OF OFFICE SPACE 83% OF WHICH IS CLASS B OR C



14,000 STUDENTS ENROLLED AT NVCC

